IN THE ENVIRONMENT COURT AT AUCKLAND

I TE KŌTI TAIAO O AOTEAROA KI TAMAKI MAKAURAU

Decision [2023] NZEnvC 224

IN THE MATTER OF an application for enforcement orders

under s 316 of the Resource Management Act 1991

BETWEEN WAIKATO DISTRICT COUNCIL

(ENV-2022-AKL-185)

Applicant

AND TAS PROPERTY DEVELOPMENTS

LIMITED

First Respondent

AND LATCHMAN GOUNDEN AND

SAVITA GOUNDEN

Second Respondent

Court: Environment Judge MJL Dickey

Last case event: 16 October 2023

Date of Decision: 27 October 2023

Date of Issue: 27 October 2023

DECISION OF THE ENVIRONMENT COURT

Under ss 314, 316 and 279(1)(b) of the Resource Management Act 1991, the Environment Court, by consent, <u>orders</u> that:

A: The First Respondent is to apply for the necessary resource consents and building consents (**Consents**) to authorise the works outlined in Order B by 15 November 2023 and comply in a timely manner with any requests for further



- information from the Applicant.
- B: If the Consents are obtained the following works shall be undertaken by the First Respondent:
 - (a) Within 5 months of obtaining the Consents it will excavate and remove all non-engineered fill from behind (above) the 2.8 high retaining wall (**Northern Retaining Wall**) at the north end of 26 Heather Green Avenue, Meremere (**Property**) and replace with suitably plate compacted hard fill (GAP 65 or equivalent). This must be conducted in accordance with the following standards:
 - (i) Excavation is to occur only during a sustained period of fine weather;
 - (ii) Excavation will occur in a continuous timeframe with no standdown between the period of excavation and replacement;
 - (iii) The replacement of fill is to be completed continuously and immediately following excavation;
 - (iv) Replacement materials are to be tested and certified during placement by Ground Consulting Ltd; and
 - (v) The rear slope of the Northern Retaining Wall should be finished to slope gradient no steeper than 25 degrees to the horizontal.
 - (b) Within 5 months of obtaining the Consents it will construct a 600mm high compacted earthen berm along the front of the Northern Retaining Wall as per the site plan annexed to this order. This earthen berm must be:
 - (i) constructed in advance of work behind the Northern Retaining Wall; and
 - (ii) maintained in place while the Northern Retaining Wall remains

in place.

(c) Appoint:

- (i) Ground Consulting Ltd to supervise and monitor the earthworks; and
- (ii) AV Engineering Design Limited to check the structural engineering aspects of the works.
- (d) Within 20 working days of completion of the works in (a) and (b), procure from Ground Consulting Ltd and AV Engineering Design Limited, as applicable, Construction Review Producer Statements (PS4) to verify that the earthworks and retaining wall and subsoil drain have been constructed in accordance with the design drawings annexed to this order.

C: The following terms and conditions apply to the orders above:

- (a) That the orders are to apply to personal representatives, successors, and assignees of the Respondents to the same extent as the order applies to them, under section 314(5) of the Act. 'Successors' includes any new purchasers and/or subsequent owners of the Property.
- (b) Should Tas Property Developments Limited default on the orders the Second Respondents, Latchman Gounden and Savita Gounden, shall be subject to the orders, which can be enforced against them and their successors.
- D: The costs of investigation and monitoring of adverse effects on the environment and the costs of and incidental to this application are reserved and may be referred to the Court if not agreed.
- E: If the Consents are not obtained by 11 December 2024 the parties are to advise the Court and propose any amendments to these orders.

REASONS

Introduction

- [1] On 14 October 2022 the Waikato District Council filed an application for enforcement orders in relation to works being undertaken at 24 and 26 Heather Green Avenue, Meremere.
- [2] A Consent Order was issued on 19 December 2022 against the Respondents, after the parties reached an agreement in relation to the terms of the enforcement orders. The enforcement orders required, among others, geotechnical and engineering investigations to determine a suitable remedial design for the upper retaining wall and adjacent side wall at 26 Heather Green Avenue, Meremere.
- [3] A further application for enforcement orders was made on 28 June 2023 against both Respondents. The application sought the following orders:
 - The further enforcement orders sought pursuant to section 316 of the Act and to be heard by the Environment Court at such time as the Court directs, are:
 - (a) An order under section 314(1)(b)(ii),(c) or (da) of the Act to excavate and remove all non-engineered fill from behind (above) the 2.8 high retaining wall (**Northern Retaining Wall**) at the north end of 26 Heather Green Avenue, Meremere (**Property**) and replace with suitably plate compacted hard fill (GAP 65 or equivalent). This must be conducted in accordance with the following standards:
 - i. Excavation is to occur only during a sustained period of fine weather;
 - ii Excavation will occur in a continuous timeframe with no standdown between the period of excavation and replacement;
 - iii The replacement of fill will be completed continuously and immediately following excavation;
 - iv. Replacement materials are to be tested and certified during placement by Ground Consulting Ltd; and
 - v. The rear slope of the Northern Retaining Wall should be finished to slope gradient no steeper than 25 degrees to the horizontal.
 - (b) An order under section 314(1)(b)(ii), (c) or (da) of the Act to require the placement of a 600mm high compacted earthen berm along the front of the Northern Retaining Wall as per the site plan **annexed** to this

application, and that this earthen berm must be:

- i constructed in advance of work behind the Northern Retaining Wall; and
- ii. maintained in place while the Northern Retaining Wall remains in place.
- (c) An order under section 314(1)(b)(ii), (c) or (da) of the Act to require:
 - i. Ground Consulting Ltd to be appointed to supervise and monitor the earthworks; and
 - ii. AV Engineering Design Limited to be appointed to check the structural engineering aspects of the works; and
 - ii. Ground Consulting Ltd and AV Engineering Design Limited to respectively provide, as applicable, Construction Review Producer Statements (PS4) verify that the earthworks and retaining wall and subsoil drain have been constructed in accordance with the design drawings annexed to this application at the completion of the earthworks.
- (d) An order under section 285 of the Act for the costs of and incidental to this application.

. . .

- [4] The matter was set down for hearing on 6 September 2023 but this was subsequently cancelled when the parties advised that they had reached an agreement concerning the further application for enforcement orders. The agreement included a change to the proposed orders so as to only require the First Respondent to undertake the required works in the first instance. If it failed to comply with the orders the Second Respondent would then be subject to the orders
- [5] Having considered the parties' agreement and proposed enforcement orders, the Court asked the parties to respond to the following questions in a Minute of 23 August 2023:

First, the Court would like to see a letter from the property owners, even though they are director/shareholders of the company, authorising the company to enter upon the land for the purpose of complying with the proposed orders.

Second, the Court would appreciate clarification on whether building or resource consent is required for the works in the proposed orders.

- [6] On 25 August 2023 the Court received a letter from the owners of the Property/Second Respondents, Latchman Gounden and Savita Gounden, authorising Tas Property Developments Limited and its agents to enter the Property for the purpose of complying with the orders.
- [7] On 6 September 2023 the Applicant confirmed that both resource consent and building consent is required for the works.
- [8] On 16 October 2023 the parties advised the Court that they had reached an agreement to vary the orders sought to reflect that resource consent and building consent is required.
- [9] Having considered the draft enforcement orders and the memorandum of the parties setting out the agreement reached between them, I have determined that it is appropriate to make the enforcement orders largely as sought.

Orders

- [10] Accordingly, under ss 314, s316 and 279(1)(b) of the Resource Management Act 1991, the Environment Court, by consent, orders that:
- A: The First Respondent is to apply for the necessary resource consents and building consents (**Consents**) to authorise the works outlined in Order B by 15 November 2023 and comply in a timely manner with any requests for further information from the Applicant.
- B: If the Consents are obtained the following works shall be undertaken by the First Respondent:
 - (a) Within 5 months of obtaining the Consents it will excavate and remove all non-engineered fill from behind (above) the 2.8 high retaining wall (Northern Retaining Wall) at the north end of 26 Heather Green Avenue, Meremere (Property) and replace with suitably plate compacted hard fill (GAP 65 or equivalent). This must be conducted in accordance with the following standards:

- (i) Excavation is to occur only during a sustained period of fine weather;
- (ii) Excavation will occur in a continuous timeframe with no standdown between the period of excavation and replacement;
- (iii) The replacement of fill is to be completed continuously and immediately following excavation;
- (iv) Replacement materials are to be tested and certified during placement by Ground Consulting Ltd; and
- (v) The rear slope of the Northern Retaining Wall should be finished to slope gradient no steeper than 25 degrees to the horizontal.
- (b) Within 5 months of obtaining the Consents it will construct a 600mm high compacted earthen berm along the front of the Northern Retaining Wall as per the site plan annexed to this order. This earthen berm must be:
 - (i) constructed in advance of work behind the Northern Retaining Wall; and
 - (ii) maintained in place while the Northern Retaining Wall remains in place.

(c) Appoint:

- (iii) Ground Consulting Ltd to supervise and monitor the earthworks; and
- (iv) AV Engineering Design Limited to check the structural engineering aspects of the works.
- (d) Within 20 working days of completion of the works in (a) and (b), procure from Ground Consulting Ltd and AV Engineering Design Limited, as

applicable, Construction Review Producer Statements (PS4) to verify that the earthworks and retaining wall and subsoil drain have been constructed in accordance with the design drawings annexed to this order.

C: The following terms and conditions apply to the orders above:

- (a) That the orders are to apply to personal representatives, successors, and assignees of the Respondents to the same extent as the order applies to them, under section 314(5) of the Act. 'Successors' includes any new purchasers and/or subsequent owners of the Property.
- (b) Should Tas Property Developments Limited default on the orders the Second Respondents, Latchman Gounden and Savita Gounden, shall be subject to the orders, which can be enforced against them and their successors.
- D: The costs of investigation and monitoring of adverse effects on the environment and the costs of and incidental to this application are reserved and may be referred to the Court if not agreed.
- E: If Consents are not obtained by 11 December 2024 the parties are to advise the Court and propose any amendments to these orders.

MJ L Dickey

Environment Judge



Annexure - AV Engineering Design Drawing dated 7 June 2023 Rev1

